

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00

NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20 USIA-15

NEA-10 TRSE-00 SAI-01 IO-14 OIC-04 AEC-11 OMB-01

DRC-01 ACDA-19 NIC-01 /165 W
----- 011697

P R 151045Z DEC 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 9304

SECDEF WASHDC PRIORITY

INFO AMEMBASSY VIENNA

USNMR SHAPE

AMEMBASSY LONDON

USMISSION NATO BRUSSELS

S E C R E T BONN 18055

E.O. 11652: GDS

TAGS: PARM, NATO, GW

SUBJECT: MBFR VERIFICATION

REF: USNATO 5856

L. IN DISCUSSING MBFR VERIFICATION ISSUES WITH EMBOFF
DEC. 14, FRG DISARMAMENT COMMISSIONER ROTH TOOK
CONSIDERABLY MORE FLEXIBLE POSITION THAN EXPRESSED IN
SPC BY GERMAN NATO DEL REP RANTZAU (REFTEL-PARA 1).
IN PARTICULAR, ROTH SAID BONN'S INSTRUCTION HAD EXPRESSED
FRG DESIRE THAT EUROPEAN ALLIES RECEIVE AND PARTICIPATE
IN ANALYSIS OF DATA EMERGING FROM US NATIONAL TECHNICAL
MEANS (NTM), BOTH IN ORDER TO COMPLEMENT US ASSESSMENTS
AND TO PROVIDE ALLIES WITH A ROLE IN VERIFICATION
PROCESS. IN THE EVENT, RANTZAU REPORTEDLY SPOKE OF
SUCH PARTICIPATION AS A "CONDITION" TO HOW FAR FRG
COULD AGREE TO PRIMACY OF NON-INTERFERENCE OF NTM CONCEPT
M. WHILE BONN DOES WISH TO PARTICIPATE IN EVALUATION OF
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DATA, ROTH SAID GERMAN SPC REP'S APPROACH

REFLECTED A RIGIDITY WHICH DOES NOT
CHARACTERIZE FRG POSITION.

2. ROTH, AND IN SEPARATE EARLIER CONVERSATION RUTH,
HAVE CONSISTENTLY SUPPORTED NTM AS KEY INSTRUMENT OF
MBFR VERIFICATION. THIS BASIC ORIENTATION IS BOLSTERED
BY CURRENT INTENSIFIED CONCERN OF GERMANS AND EC
PARTNERS OVER POTENTIAL SOVIET INTRUSION INTO EUROPEAN
DEFENSE EFFORTS. ROTH ALSO TOLD EMBOFF THAT HE IS
INCLINED TO SEE MERIT IN US CONTENTION THAT CONSTRAINTS
AND NON-CIRCUMVENTION MEASURES TEND TO FACILITATE
ESSENTIAL WESTERN VERIFICATION REQUIREMENTS. WHILE FRG
HAS ADOPTED NO FIRM POSITION ON QUESTION, ROTH SEES
MERIT IN AMERICAN VIEW THAT SEPARATE MEASURES TO VERIFY
CONSTRAINTS COULD BE ADMINISTRATIVELY BURDENSOME
AND POLITICALLY DIFFICULT (REFTEL-PARA 3).

3. IN THE END, ROTH BELIEVES VERIFICATION WILL
BE A FUNCTION OF THE MBFR-I AGREEMENT. DEPENDING ON
CONTENT OF AGREEMENT, IT MIGHT BE HELPFUL TO DEPLOY
"RESIDENT TEAMS" WHICH COULD CONSIDER COMPLAINTS AND,
POSSIBLY, INSPECT BY CHALLENGE ACCORDING TO AGREEMENT.
PER SALT EXAMPLE, STANDING CONSULTATIVE COMMISSION
MIGHT BE ESTABLISHED FOR EXCHANGE OF DATA AND TO
DEVELOP MODICUM OF COOPERATION BETWEEN TWO ALLIANCES
CONCERNING IMPLEMENTATION OF MBFR AGREEMENTS.
BUT, IN ROTH'S VIEW, SUCH A COMMISSION COULD NOT RPT NOT
HAVE FUNCTIONS RELATED TO NEGOTIATION OF SUBSEQUENT
MBFR AGREEMENTS.

4. COMMENT: WE BELIEVE FRG POSITION CONTINUES TO
LOOK TO NTM AS PRINCIPLE MEANS OF VERIFICATION, REFLECTS
CLEAR WISH FOR SOME PARTICIPATION IN ANALYSIS OF NTM
DATA AND, DEPENDING ON CONTENT OF AGREEMENT, IS FLEXIBLE
REGARDING SUPPLEMENTARY MEANS OF VERIFICATION. THIS
SUGGESTS THAT SOME US FLEXIBILITY ON NTM DATA
SHARING, IN ORDER TO MEET DESIRE OF EUROPEAN ALLIES FOR
MULTILATERALIZING VERIFICATION, MIGHT HELP
SECURE FRG SUPPORT IN RESISTING APPEALS OF OTHER
ALLIES FOR MORE DETAILED VERIFICATION MEASURES.

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